

THE U.S. INTELLIGENCE COMMUNITY:
A SELECTIVE BIBLIOGRAPHY

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i

ABSTRACT

This bibliography identifies and categorizes literature available to the public on the organization, operations, development, reform, and control of the U.S. intelligence community. Although some historically prominent items are included, the major portion consists of Federal Government documents and scholarly and legal analyses published since 1960.

TABLE OF CONTENTS

INTRODUCTION.....	1
I. Organization and Structure.....	4
A. Historical Background.....	5
B. General Overview of Contemporary Organization.....	11
C. Specific Agencies	
1. National Security Council (NSC).....	16
2. Central Intelligence Agency (CIA).....	20
3. Department of Defense components..... (excluding National Security Agency)	27
4. National Security Agency (NSA).....	29
5. Drug Enforcement Administration (DEA).....	30
6. Federal Bureau of Investigation (FBI).....	33
7. Internal Revenue Service (IRS).....	41
8. U.S. Secret Service.....	43
II. Reform and Reorganization.....	44
III. Operations and Activities.....	54
A. Intelligence Collection and Production.....	55
B. Domestic Intelligence and Surveillance..... (including counterespionage and counterintelligence)	61
C. "Special Activities" and Covert Operations Abroad.....	73
D. Drug Experimentation Programs.....	78
IV. Congressional Oversight and Control.....	79

INTRODUCTION

Since the mid-1970s, the United States intelligence community has been the subject of unprecedented examinations by congressional committees, Presidential commissions, the news media, and academic and scholarly analysts. These efforts, stimulated in late 1974 by allegations of illegal and unethical conduct and abuse of authority, have resulted in continuing legislative proposals to curtail agency discretion and to provide statutory "charters" under which agencies would operate. They have also contributed much to the enactment of new statutory restrictions on domestic surveillance for foreign intelligence purposes, to the promulgation of Executive Orders and administrative guidelines governing intelligence activities, to structural changes in the Congress affecting oversight of intelligence funding and operations, and to reorganization of many of the components of the intelligence community. 1/

There has been a corresponding proliferation of publicly available material on the U.S. intelligence community and individual agencies, and on their operations, activities, and proposals for continued reform. Given the exponential growth in the literature and the existing quantity of materials, the need for a broadly-based (albeit selective) bibliography is evident. Citations are grouped into four basic subdivisions with some items included in more than one category. Although the major categories and subcategories are described in further detail at the beginning of the appropriate sections of this bibliography, the following brief summary may be useful:

- I. Organization and Structure--including historical background, contemporary organization and structure, and, where available, specific agency items

1/The U.S. intelligence community includes the agencies and activities identified in Executive Order 12036, United States Intelligence Activities, issued by President Carter on Jan. 24, 1978: National Security Council; National Foreign Intelligence Board; National Intelligence Tasking Center; Director of Central Intelligence; Central Intelligence Agency; Intelligence Oversight Board; intelligence components of the Departments of State, the Treasury, and Defense; the Federal Bureau of Investigation; and the Drug Enforcement Administration.

- II. Reform and Reorganization--focusing on recent recommendations and continuing developments
- III. Operations and Activities--ranging from basic intelligence collection and production, to domestic intelligence and surveillance, to "special activities" or covert operations abroad, to drug experimentation programs
- IV. Congressional Oversight and Control--incorporating the existing organization and structure for oversight as well as proposals for further reform or reorganization of Congress and its authority

Citations in this bibliography were selected from a variety of sources, including the computerized bibliographic data base created and maintained by the Library Services Division of the Congressional Research Service and the Library of Congress Computerized Catalog of Books. To assure broad coverage of the subject area, several data bases were searched. These data bases include Public Affairs Information Service (1972 to the present), Social Scisearch (1972 to the present), Comprehensive Dissertation Index (1861 to the present) and United States Political Science Documents (1975 to the present). A number of other citations were selected from the Index to Legal Periodicals and from the Library of Congress card catalog.

Citations to items in the collections of the Library of Congress are provided with call numbers, except that items located in the Law Library and are designated "LAW" and items found in the Newspaper and Current Periodicals

are provided with the

I. ORGANIZATION AND STRUCTURE

Citations are classified in three sections: (A) historical background literature, (B) general overviews of the U.S. intelligence community, and (C) materials primarily devoted to specific agencies. Those dealing with (A) historical background consist, for the most part, of studies on the foundations of intelligence organizations, operations, and activities. They include references to the Revolutionary War period, Civil War, and World War II, as well as the development of peace-time intelligence services, such as the Central Intelligence Agency (CIA). Works treating major historical transformations in existing entities, such as the expansion of Federal Bureau of Investigation (FBI) domestic intelligence from the late 1930s through early 1950s, are likewise contained here.

The selections in (B), a general overview of the contemporary intelligence structure, provide a survey of the present components, their organization and recent reorganizations, and intelligence activities. The citations include the congressional investigations of the mid-1970s, basic "texts" on the intelligence community, and associated studies, among other items.

Section (C) identifies materials on individual agencies in the U.S. intelligence community, most prominent among them (in terms of citations) being the CIA and FBI. Because of its specialized role and distinctive characteristics, a separate entry for the National Security Agency (NSA) is provided rather than including it with other Department of Defense components. Not all entities of the intelligence community are given individualized listings, however, because of the absence of publicly available materials or because of the recency of their establishment, as with the Intelligence Oversight Board.

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This part of the U.S. intelligence community bibliography has four main subdivisions:

A. Basic intelligence collection and production includes citations to materials dealing with the techniques and quality of intelligence production, problems and concerns associated with intelligence gathering (such as intelligence agency involvement with the media), and the collection and dissemination of intelligence. The bibliography contains relatively few citations to the technology of surveillance, which--despite its own sizable literature--is tangential to the main focus of this bibliography: intelligence organization and activities.

B. Domestic intelligence and surveillance concentrates on items related to intelligence activities and operations within the United States. It encompasses counterespionage and counterintelligence, including the FBI's COINTELPRO (Counterintelligence Program), new legislation governing domestic surveillance for foreign intelligence purposes (Foreign Intelligence Surveillance Act of 1978, P.L. 95-511), and related matters.

C. "Special activities" ^{1/} and covert operations abroad cites existing public source material on clandestine operations. These are most prominently attributed to the CIA and include foreign assassination plots, involvement in and assistance to political organizations and activities in other countries, support for military or para-military operations abroad, and other intelligence agency covert operations.

D. Drug experimentation program citations focus on items related to drug testing on unwitting human subjects, conducted by the CIA (e.g., Project MKULTRA) and by the military.

^{1/}The phrase "special activities" is the language adopted in Executive Order 12036, issued by President Carter on Jan. 24, 1978, and refers to covert operations abroad of a non-intelligence nature.

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